

Town of Hilton Head Island

Planning Commission Meeting Wednesday, June 2, 2021 – 9:00 a.m. AGENDA

In accordance with the Town of Hilton Head Island Municipal Code Section 2-5-15, this meeting is being conducted virtually and can be viewed live on the Town's Public Meeting Facebook Page at https://www.facebook.com/townofhiltonheadislandmeetings/. Following the meeting, the video record will be made available on the Town's website at https://www.hiltonheadislandsc.gov/.

- 1. Call to Order
- 2. FOIA Compliance Public notification of this meeting has been published, posted, and distributed in compliance with the South Carolina Freedom of Information Act and the requirements of the Town of Hilton Head Island.
- 3. Roll Call
- 4. Approval of Agenda
- 5. Approval of Minutes
 - a. Meeting of May 19, 2021
- 6. Appearance by Citizens
- 7. Unfinished Business
- 8. New Business
 - a. Public Hearing

LMO Amendments – The Town of Hilton Head Island is proposing to amend Chapters 2, 3, 4, 5, 10, and Appendix B and D of the Land Management Ordinance (LMO) to add and revise the following sections:

Section 16-2-101: Add Family Compound and Family Subdivision to the Summary Table of Development Review Procedures for Development Approvals and Permits; Section 16-2-102.J.1.a: Add vested rights for approval or conditional approval of an application for Family Compound and Family Subdivision; Section 16-2-103.U: Add applications for Family Compound and Family Subdivision to Appeal of Official's Decision to Planning Commission; New Section 16-2-103.X: Create purpose, applicability, review procedure, review standards, effect of approval, expiration, and amendment sections for Family Compound; New Section 16-2-103.Y: Create purpose, applicability, review procedure, review standards, effect of approval, expiration, and amendment sections for Family Subdivision; Section 16-3-104: RM-4, RM-8, RM-12: Add Family Compound and Family Subdivision Permitted with Conditions (PC) to Allowable Principal Uses; Section 16-3-105 Marshfront (MF), Mitchelville (MV), Resort Development (RD), Stoney (S), Waterfront Mixed Use (WMU), Main Street (MS), Light Commercial (LC), and Neighborhood Commercial (NC): Add Family Compound and Family Subdivision Permitted with Conditions (PC) to Allowable Principal Uses; Table 16-4-102.A.6: Add Family Compound and Family Subdivision to Principal Use Table; Section 16-4-102.B.1: Add Family Compound and Family Subdivision to Use – Specific Conditions for Principal Uses and list

conditions; Table16-5-102.C: Add to Notes that for Family Compounds and Family Subdivisions a 5' setback is required from access easements and that the minimum setback from a minor arterial shall be 25' and the minimum setback from all other streets shall be 10' and that any further reductions to the adjacent street setbacks for Family Compounds and Family Subdivisions will require a variance from the Board of Zoning Appeals (BZA); Table 16-5-102.D: Add to Notes that for Family Compounds and Family Subdivisions the minimum setback from an adjacent property shall be reduced by 10' from what is required in Table 16-5-102.D except that an adjacent use setback of 5' shall be required between single-family uses and that any further reductions to the adjacent use setbacks for Family Compounds and Family Subdivisions will require a variance from the BZA; Table 16-5-103.D: Add to Notes that for Family Compounds and Family Subdivision only the Option 1 screening requirements apply; Table 16-5-103.E: Add to Notes that for Family Compounds and Family Subdivisions adjacent use buffers shall include the minimum planting requirements per Table 16-5-103.F and add to Notes that for Family Compounds and Family Subdivisions any further reductions to the adjacent use buffers will require a variance from the BZA; Table 16-5-107.D.1: Add Family Compound and Family Subdivision; Section 16-10-105: Add general definitions for Family Compound and Family Subdivision; Appendix B: Add new section B-5 - Historic Neighborhoods Map; Appendix D: Create application and submittal requirements in new sections D-26 Family Compound and D-27 Family Subdivision. Presented by Sheryse DuBose

- b. Election of Officers for July 1, 2021 June 30, 2022 term
- 9. Commission Business
- 10. Chairman's Report
- 11. Committee Reports
- 12. Staff Report
- 13. Adjournment

Public comments concerning agenda items can be submitted electronically via the Open Town Hall HHI portal at https://hiltonheadislandsc.gov/opentownhall/. The portal will close at 4:30 p.m. on June 1, 2021. All comments submitted through the portal will be provided to the Commission for review and made part of the official record. Citizens who wish to comment on agenda items during the meeting by phone must contact the Commission Secretary at 843-341-4691 no later than 12:00 p.m. on June 1, 2021.

Please note that a quorum of Town Council may result if four (4) or more of their members attend this meeting.



Town of Hilton Head Island

Planning Commission Meeting

May 19, 2021 at 3:00 p.m. Virtual Meeting

MEETING MINUTES

Present from the Commission: Chairman Peter Kristian, Alan Perry, Stephen Alfred, Michael Scanlon, John Campbell, Todd Theodore, Leslie McGowan, Mark O'Neil

Absent from the Commission: Vice Chairman Lavon Stevens (excused)

Present from Town Council: Glenn Stanford

Present from Town Staff: Teri Lewis, Deputy Community Development Director; Chris Yates, Building Official; Shari Mendrick, Floodplain Administrator; Taylor Ladd, Senior Planner; Diane Busch, Staff Attorney/Prosecutor; Teresa Haley, Senior Administrative Assistant; Vicki Pfannenschmidt, Temporary Administrative Assistant

1. Call to Order

Chairman Kristian called the meeting to order at 3:00 p.m.

- 2. FOIA Compliance Public notification of this meeting has been published, posted, and distributed in compliance with the South Carolina Freedom of Information Act and the Town of Hilton Head Island requirements.
- 3. Roll Call See as noted above.

4. Approval of Agenda

Chairman Kristian asked for a motion to approve the agenda. Commissioner Scanlon moved to approve. Commissioner Alfred seconded. By show of hands, the motion passed with a vote of 8-0-0.

5. Approval of Minutes

a. Special Meeting of May 5, 2021

Chairman Kristian asked for a motion to approve the minutes of the May 5, 2021 Special Meeting. Commissioner McGowan moved to approve. Commissioner Alfred seconded. By show of hands, the motion passed with a vote of 8-0-0.

6. Appearance by Citizens

Public comments concerning agenda items were to be submitted electronically via the Open Town Hall portal. Those comments were provided to the Commission for review and made part of the official record. Citizens were also provided the option to sign up for public comment participation by phone during the meeting. There were no requests to participate by phone.

7. Unfinished Business - None

8. New Business

a. Hazard Mitigation Plan 2020 Update – The Planning Commission will review and consider a resolution to recommend that Town Council adopt the 2020 Lowcountry

Natural Hazard Mitigation Plan as an appendix to Our Plan. *Presented by Shari Mendrick*

Ms. Mendrick conducted a presentation explaining the details in the Plan noting it will be an appendix to Our Plan and that it fulfills requirement set by FEMA. She noted the plan includes the following five criteria: 1) Planning Process; 2) Hazard Identification & Risk Assessment; 3) Mitigation Strategies; 4) Plan Review; and 5) Plan Adoption before FEMA will approve. She emphasized that the Hazard Mitigation Plan is consistent with Our Plan.

The Commission made comments and inquiries regarding: identification of changes since 2015; the need for multi-jurisdictional participation; officials involved in the development of the plan; suggestion for an executive summary specific to Hilton Head Island; and the impact, if any, on reimbursement percentages.

At the conclusion of discussion, Chairman Kristian asked for a motion. Commissioner O'Neil moved to approve a resolution to recommend that Town Council adopt the 2020 Lowcountry Natural Hazard Mitigation Plan as an appendix to Our Plan. Commissioner Scanlon seconded. By way of roll call, the motion passed by a vote of 8-0-0.

9. Commission Business

a. Confirmation of Nominating Committee

Chairman Kristian noted that terms were expiring for several members of the Commission. He stated he has asked Leslie McGowan and John Campbell to serve on the Nominating Committee with him. They will meet on June 2 to discuss nominees for Chairman and Vice Chairman of the Commission for the new term. He stated if anyone from the Commission was interested in serving in those positions to contact him regarding such.

10. Chairman's Report - None

11. Committee Reports - None

12. Staff Report

Teri Lewis stated that at the June 2 scheduled meeting, the Commission will review the Family Compound and Family Subdivision LMO Amendments.

13. Adjournment

The meeting was adjourned at 3:35 p.m.

Submitted by: Vicki Pfannenschmidt, Secretary

Approved: [DATE]



TOWN OF HILTON HEAD ISLAND

Community Development Department

TO: Planning Commission

VIA: Jennifer Ray, ASLA, *Interim Community Development Director*

FROM: Sheryse DuBose, PhD, *Historic Neighborhoods Preservation Administrator*

CC: Teri Lewis, AICP, Deputy Community Development Director

DATE: May 20, 2021

SUBJECT: Family Compound and Family Subdivision LMO Amendments

Recommendation: Staff recommends that the Planning Commission review the proposed Family Compound and Family Subdivision Amendments and forward a recommendation to Town Council.

Town Council met on April 6, 2021 and voted 6-1-0 to adopt the Family Compound and Family Subdivision LMO Amendments with the following revisions:

- Include Family Compound and Family Subdivision as a Use Permitted with Conditions.
- Proposed adoption of the Historic Neighborhoods map to outline permitted boundaries for Family Compound and Family Subdivisions.
- Include notation that further reductions to adjacent use setbacks and buffers require a variance from the Board of Zoning appeals (BZA).

Establishing Family Compound and Family Subdivision as a Use Permitted with Conditions requires a second public hearing.

The Public Planning Committee (PPC) met on February 25, 2021 and voted 3-1-0 to forward the Family Compound and Family Subdivision applications from the proposed HNP-O District to Town Council with a recommendation of approval.

On January 12, 2021, the PPC asked that Staff consider the following items to narrow the target area for the proposed HNP-O District:

- Clearly define geographic boundaries for the proposed HNP-O District.
- Research a definition of "ownership" for Gullah owned properties.
- Conduct community outreach to gain feedback concerning first moving forward the Family Compound and Family Subdivision applications from the proposed HNP-O District.
- Research which noxious disturbances are acceptable.

On October 14, 2020 the Planning Commission held a public hearing and voted unanimously to forward the proposed HNP-O District Amendments to the Public Planning Committee with the following revision:

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• Include language in the HNP-O Amendments that provides an exception for major and minor legally platted and developed single family subdivisions.

On September 23, 2020 the LMO Committee voted unanimously to forward the proposed HNP-O District LMO Amendments to the Planning Commission for approval with the following suggestions:

- Change right-of-way width within a family subdivision to 30' and add a one-way right-of-way requirement of 24';
- Add a 3-year hold to family compounds;
- Eliminate the section to round up density; and
- Change the density in the MF District to 6 du/acre along major arterials.

On September 1, 2020 the Gullah Geechee Land & Cultural Preservation Task Force (Task Force) met to review the proposed HNP-O District LMO Amendments. The Task Force voted 5-0-0 to forward the proposed HNP-O District LMO Amendments to the LMO Committee with the following conditions:

- Remove proposed changes to Home Occupation;
- Change calculation of density to round up;
- Allow access via a 20' easement for both family compound and family subdivision;
- Change density in the MF District to 8 du/acre along major arterials; and
- Change setback to 25' for minor arterial.

Summary: Approval of the Family Compound and Family Subdivision Amendments would provide opportunities for cultural preservation as well as provide flexibility in the use of property while preserving the historic integrity of the Historic Neighborhoods. The Family Compound and Family Subdivision Amendments are consistent with the Top Priority Recommendations and the Our Plan Inclusive Goals 2, 3, and 5.

Background: Beginning in September 2018, the Task Force meetings, facilitated by TWC, consisted of stakeholder meetings and community workshops. The comprehensive engagement activities resulted in 34 recommendations under the major headings of Cultural Preservation, Public Policy, and Heirs' Property. On April 22, 2019, the Task Force reviewed the recommendations from the consultant team and accepted the Report as amended. On May 7, 2019, the Task Force recommended forwarding the Report to Town Council for acceptance along with a request for \$105,000 in funding for implementation. On August 19, 2019, the Public Planning Committee voted to forward the Report for acceptance from Town Council, with a request for top priority recommendations, a work plan, identification of resources, and a timeline for completed projects. On September 17, 2019, Town Council voted to accept the Report with the high priority recommendations and directed Staff and the Task Force to prepare a work plan to be reviewed prior to the Town Council Workshop in December. On November 4, 2019, the Task Force recommended forwarding the Top Priority Recommendations Framework (Framework) to Town Council for approval. On November 17, 2019, Town Council voted to accept the Framework.

Attachments:

Exhibit A - LMO Amendments

Chapter 16-2: Administration

Sec. 16-2-101. Summary Table of Review Procedures

Tab	le 16-2-101: Sur	nmary Table	of Develo	pment R	eview Procedu	ıres	
R = Recomm	nendation D = I		Appeal <> couraged		ing < >* = Pub	olic Heari	ng
				Review	and Decision Authorities	-Making	
Proced	Pre- Application Conference	Official	Design Review Board	Planning Commission	Board of Zoning Appeals	Town Council	
	DEVELO	PMENT APP	ROVALS	AND PI	ERMITS		<u> </u>
Special Exception (S	ec. 16-2-103.E)		R			<d>*</d>	
Subdivision Review	Minor	Е	D		<a>		
(Sec. 16-2-103.F)	Major	Е	D		<a>		
Development Plan Review (Sec. 16-2- 103.G)	Minor	Е	D		<a>		
	Major	Е	D		<a>		
Small Residential Review (Sec. 10	•		D		<a>		
Corridor Review	Minor		D	<a>			
(Sec. 16-2-103.I)	Major		R	<d></d>			
Traffic Impact Analysis Plan	Without Mitigation		D		<a>		
Review (Sec. 16-2-103.J)	With Mitigation		R		<d></d>		
Natural Resources Pe 103.K	*		D			<a>	
Wetlands Alteration 2-103.			D			<a>	
Sign Permit (Sec.	Administrative Review		D	<a>			
16-5-114.E)	DRB Review			<d></d>			
Development Projec (Sec. 16-2-			D		<a>		
	New name		R		<d></d>		

Street/Vehicular Access Easement Name Review (Sec. 16-2-103.O)	Modified name		R	<d>*</d>		
Certificate of Compliant 103.P		D		<a>		
Public Project Review (Sec. 16-2-103.Q)		Е	R	<d>*</d>		
Utility Project (Sec. 16-2-103.W)			D	<a>		
Family Compound (Sec. 16-2-103.X)		<u>E</u>	<u>D</u>	<u><a></u>		
Family Subdivision 103.Y	<u>E</u>	<u>D</u>	<u><a></u>		_	

Notes:

All meetings of the *Town Council, Planning Commission, Board of Zoning Appeals* and *Design Review Board* are public meetings, and any "Hearing" or "Public Hearing" designated above takes place at a public meeting. See Sec. 16-2-102.E.1.

16-2-102. Standard Review Procedures

J. Vesting and Expiration of Development Approval or Permit

- 1. Vested Rights for Approvals of Site Specific Development Plans
 - a. General

Approval or conditional approval of an application for a Special Exception, Major or Minor Subdivision Review, Major or Minor Development Plan Review, Small Residential Development Review, Variance, Family Compound and Family Subdivision shall constitute approval of a site specific development plan that establishes a vested right in accordance with the Vested Rights Act, S.C. Code Ann. § 6-29-1510 et seq. The vested right shall expire two years after the approval unless the vested right period is extended in accordance with subparagraph b below.

16-2-103. Application Specific Review Procedures

U. Appeal of Official's Decision to Planning Commission

1. Purpose

The purpose of this subsection is to establish procedures and standards for the review and decision on appeals to the *Planning Commission* from decisions of the *Official* to approve, approve with conditions, or deny *applications* for <u>Family Compound</u>, <u>Family Subdivision</u>, Subdivision Review, Development Plan Review, Small Residential Development Review, or Development Project Name Review.

2. Who May File Appeal

The *Official's* decision on an *application* for <u>Family Compound</u>, <u>Family Subdivision</u>, Subdivision Review, Development Plan Review, Small Residential Development Review or Development Project Name Review may be appealed to the *Planning Commission* by the *applicant* for the decided *application*, the owner of *land* to which the decision specifically applies, or any other party in interest, who alleges that the *Official* erred in making the decision:

3. Types of Appeal

The following decisions made by the *Official* may be appealed to the *Planning Commission* in accordance with the procedures and standards in this subsection.

- a. Family Compound;
- b. Family Subdivision;
- c. Subdivision Review;
- d. Development Plan Review;
- e. Small Residential Development Review; and
- <u>f.</u> Development Project Name Review.

X. Family Compound

1. Purpose

The purpose in this section is to establish the procedures and standards for the review and decision on an *application* for Family Compound approval.

2. Applicability

a. General

- <u>i.</u> <u>Applications for Family Compound Review are only permitted on property that meets these qualifications:</u>
 - 1. where a single member of the family, multiple members of the family, or an unbroken succession of family members have owned the property since 1956 or earlier; or
 - 2. where the property has been sold to a family who has owned property on Hilton Head Island since 1956 or earlier.
- ii. The owner of record of the property shall request the family compound.
- iii. For the purposes of this section family shall be defined as spouse, parent(s), biological or legally adopted child(ren), group of persons related by blood, and descended from common ancestor (as in extended family).
- iv. Family Compounds will be considered a single-family use.

3. Family Compound Review Procedure

a. **Pre-Application Conference**

Prospective *applicants* for Family Compound Review are encouraged to request and hold a pre-*application* conference with *Town* staff in accordance with Sec. 16-2-102.B.

b. Application Submittal

An *application* for Family Compound Review may be submitted by *persons* identified in Sec. 16-2-102.C.1 and shall be submitted in accordance with Sec. 16-2-102.C.

c. Accelerated Application Review

- i. All applications for Family Compounds will be expedited.
 - a. New submittals for Family Compounds will be reviewed prior to other submittals.
 - b. New building permit submittals related to Family Compounds will be reviewed prior to other submittals.

c. <u>Resubmittals for Family Compounds will be reviewed prior to other</u> submittals.

d. Staff Review and Action

- i. On receiving an *application*, the *Official* shall review and make a final decision on the *application* in accordance with Sec. 16-2-102.D. The *Official's* decision shall be based on the standards in Sec. 16-2-103.X.4, Family Compound Review Standards, and shall be one of the following:
 - 1. Approve the application;
 - 2. Approve the *application* subject to conditions of approval; or
 - 3. Deny the *application*.
- ii. The *Official* shall act on an *application* for Family Compound Review, in accordance with Sec. 16-2-102.D, within 7 business days after it is submitted or such extended time agreed to by the *applicant*. If the *Official* fails to take action on the *application* within this time period, the *application* shall be deemed approved, and the *Town* shall issue the *applicant* a letter of approval and written notice to proceed based on the submitted *application*.

e. Post- Decision Actions and Limitations

i. Notice of Decision

The *Official* shall provide notice of the final decision on the *application* in accordance with Sec. 16-2-102.H.1.

ii. Appeal

Appeals from the final decision of the *Official* on an *application* for Family Compound Review are governed by Sec. 16-2-103.U, Appeal of *Official's* Decision to Planning Commission, and S.C. Code § 6-29-1150.

4. Family Compound Review Standards

An *application* for Family Compound Review shall be approved if the *Official* finds the *applicant* demonstrates the proposed Family Compound complies with the following:

- a. All other applicable standards of this *Ordinance*.
- b. All other applicable requirements in the *Municipal Code*.

5. Effect of Approval

Approval of a Family Compound authorizes the submittal of any other subsequent *development applications* that may be required before *construction* or other *development* Updated April 26, 2021

authorized by this *Ordinance*. Prior to the issuance of the approval, a restriction on the sale of the property to non-family members shall be recorded in the deed. The restriction shall state that the property cannot be sold to non-family members for three years after being established as a Family Compound.

6. Expiration

Approval of a Family Compound establishes a *vested right* in accordance with Sec. 16-2-102.J.1, Vested Rights for Approvals of Site Specific Development Plans.

7. Amendment

An approved Family Compound may be modified or amended only in accordance with procedures and standards established for its original approval.

Y. Family Subdivision

1. Purpose

The purpose in this section is to establish the procedures and standards for the review and decision on an *application* for Family Subdivision approval. This section will allow the *subdivision* and transfer of familial owned property to future generations.

2. Applicability

a. General

- i. Approval of a Family Subdivision in accordance with the procedures and standards of this subsection is required before any plat of a Family Subdivision may be recorded in the Office of the Register of Deeds for Beaufort County, South Carolina. No *land* in any proposed Family Subdivision may be sold, transferred, or offered for sale until a final plat for the Family Subdivision has been approved in accordance with this *Ordinance* and recorded in the Office of the Register of Deeds for Beaufort County, South Carolina.
- ii. Approval of a Family Subdivision requires that a person(s) living in a Family Subdivision must be related to the property owner by blood, marriage, or legal adoption. For the purposes of this section family shall be defined as spouse, parent(s), biological or legally adopted child(ren), group of persons related by blood, and descended from common ancestor (as in extended family).
- <u>iii.</u> <u>Applications for Family Subdivision Review are only permitted on property that meets these qualifications:</u>
 - a. where a single member of the family, multiple members of the family, or an unbroken succession of family members have owned the property since 1956 or earlier; or
 - b. where the property has been sold to a family who has owned property on Hilton Head Island since 1956 or earlier.

3. Family Subdivision Review Procedure

a. **Pre-Application Conference**

Prospective *applicants* for Family Subdivision Review are encouraged to request and hold a pre-*application* conference with *Town* staff in accordance with Sec. 16-2-102.B.

b. Application Submittal

An *application* for Family Subdivision Review may be submitted by *persons* identified in Sec. 16-2-102.C.1 and shall be submitted in accordance with Sec. 16-2-102.C.

c. Accelerated Application Review

i. All applications for Family Subdivisions will be expedited.

- a. <u>New submittals for Family Subdivisions will be reviewed prior to other submittals.</u>
- b. New building permit submittals related to Family Subdivisions will be reviewed prior to other submittals.
- c. <u>Resubmittals for Family Subdivisions will be reviewed prior to other submittals.</u>

d. Staff Review and Action

- i. On receiving an *application*, the *Official* shall review and make a final decision on the *application* in accordance with Sec. 16-2-102.D. The *Official's* decision shall be based on the standards in Sec. 16-2-103.Y.4, Family Subdivision Review Standards, and shall be one of the following:
 - 1. Approve the *application*;
 - 2. Approve the *application* subject to conditions of approval; or
 - 3. Deny the *application*.
- ii. The *Official* shall act on an *application* for Family Subdivision Review, in accordance with Sec. 16-2-102.D, within 60 business days after it is submitted, or such extended time agreed to by the *applicant*. If the *Official* fails to take action on the *application* within this time period, the *application* shall be deemed approved, and the *Town* shall issue the *applicant* a letter of approval and written notice to proceed based on the submitted *application*.

e. Post- Decision Action and Limitations

i. Notice of Decision

The *Official* shall provide notice of the final decision on the *application* in accordance with Sec. 16-2-102.H.1.

ii. Appeal

Appeals from the final decision of the *Official* on an *application* for Family Subdivision Review are governed by Sec. 162-103.U, Appeal of *Official's* Decision to Planning Commission, and S.C. Code § 6-29-1150.

4. Family Subdivision Review Standards

An *application* for Family Subdivision Review shall be approved if the *Official* finds the *applicant* demonstrates the proposed Family Subdivision complies with the following:

- a. A notarized affidavit shall be submitted that shows a familial relationship (a person(s) living in a Family Subdivision must be related to the property owner by blood, marriage, or legal adoption, see 16-2-103.Y.2.a.ii) to those purchasing/deeding properties within the *subdivision*.
- b. A notarized affidavit shall be submitted stating that all infrastructure including the access must be installed and inspected prior to the sale of property within the subdivision to non-family members.
- c. All other applicable requirements in the *Municipal Code*.

5. Effect of Approval

1. Approval of a Family Subdivision constitutes approval of a final plat for the *subdivision*. Recording of the final plat in the Office of the Register of Deeds for Beaufort County, South Carolina creates developable *lots* that may be conveyed and may be developed in accordance with *development applications* authorized by this *Ordinance*. No further *subdivision* of a Family Subdivision shall be permitted. Prior to the issuance of the approval, a restriction on the sale of the property to non-family members shall be recorded in the deed. The restriction shall state that prior to the sale of the property within the Family Subdivision to non-*family* members, a *subdivision application* shall be submitted in accordance with 16-2-103.F, Subdivision Review.

6. Expiration

Approval of a Family Subdivision establishes a *vested right* in accordance with Sec. 16-2-102.J.1, Vested Rights for Approvals of Site Specific Development Plans.

7. Amendment

An approved Family Subdivision may be modified or amended only in accordance with procedures and standards established for its original approval.

Chapter 16-3: Zoning Districts

Section 16-3-104. Residential Base Zoning Districts

Section 16-3-104.E Low to Moderate Density Residential (RM-4) District, 16-3-104.F Moderate Density Residential (RM-8) District and 16-3-104.G Moderate to High Density Residential (RM-12)

2. Allowable Principal Uses									
USE CLASSIFICATION/TYPE		USE-SPECIFIC CONDITIONS	MINIMUM NUMBER OF OFF-STREET PARKING SPACES						
Residential Uses									
<u>Family Compound</u>	PC	<u>Sec. 16-4-</u> <u>102.B.1.e</u>	<u>2 per du</u>						
Family Subdivision	PC	<u>Sec. 16-4-</u> <u>102.B.1.f</u>	2 per du						

Section 16-3-105. Mixed-Use Zoning Districts

Section 16-3-105.D Light Commercial (LC) District and Section 16-3-105.F Main Street (MS) District, Section 16-3-105.G Marshfront (MF) District, Section 16-3-105.I Mitchelville (MV) District, Section 16-3-105.J Neighborhood Commercial (NC) District and Section 16-3-105.L Resort Development (RD) District, Section 16-3-105.N Stoney (S) District, and Section 16-5-105.O Waterfront Mixed Use (WMU) District

2. Allowable Principal Uses			
USE CLASSIFICATION/TYPE		USE-SPECIFIC CONDITIONS	MINIMUM NUMBER OF OFF-STREET PARKING SPACES
Residential Uses			
Family Compound	<u>PC</u>	<u>Sec. 16-4-</u> <u>102.B.1.e</u>	<u>2 per du</u>
Family Subdivision	<u>PC</u>	<u>Sec. 16-4-</u> <u>102.B.1.f</u>	2 per du

Chapter 16-4: Use Standards

TABLE 16-4-	TABLE 16-4-102.A.6: PRINCIPAL USE TABLE																					
P = Permitte	ed by I	Right		PC =	= Pe	rmit	ted S	Subj	ect	to L	Jse-	-Spe	cific C	one	ditio	ns						
SE = Allowe	d as a	Speci	ial E	хсер	tior)	Bla	nk C	ell	= Pr	ohi	bite	d									
USE	SPECI DISTR		RES	IDEN	NTIA	L DI	STRI	CTS	ME	XED	-US	E AI	ND BU	SIN	IESS	DIS ⁻	TRIC	TS			Į	JSE-SPECIFIC
TION/	CON	PR		RSF -5		RM -4		RM -12	CR	SPC	CC	MS	WMU	S	MF	MV	NC	LC	RD	M ED		CONDITIONS
RESIDENTIA	L USE	S																				
Family Compound						<u>PC</u>	<u>PC</u>	<u>PC</u>				<u>PC</u>	<u>PC</u>	PC	<u>PC</u>	<u>PC</u>	<u>PC</u>	PC	PC		F	Sec. 16-4- 102.B.1.e
Family Subdivision						<u>PC</u>	<u>PC</u>	<u>PC</u>				<u>PC</u>	<u>PC</u>	<u>PC</u>	<u>PC</u>	<u>PC</u>	<u>PC</u>	<u>PC</u>	<u>PC</u>			Sec. 16-4- L02.B.1.f

Sec. 16-4-102. Principal Uses

B. Use-Specific Conditions for Principal Uses

1. Residential Uses

e. Family Compound

- i. <u>Applications for Family Compound Review are only permitted on property that meets these qualifications:</u>
 - a. where a single member of the family, multiple members of the family, or an unbroken succession of family members have owned the property since 1956 or earlier; or
 - b. where the property has been sold to a family who has owned property on Hilton Head Island since 1956 or earlier.
- ii. The owner of record of the property shall request the family compound.
- iii. For the purposes of this section family shall be defined as spouse, parent(s), biological or legally adopted child(ren), group of persons related by blood, and descended from common ancestor (as in extended family).

f. Family Subdivision

- <u>i.</u> <u>Applications for Family Subdivision Review are only permitted on property that meets these qualifications:</u>
 - a. where a single member of the family, multiple members of the family, or an unbroken succession of family members have owned the property since 1956 or earlier; or
 - b. where the property has been sold to a family who has owned property on Hilton Head Island since 1956 or earlier.

Chapter 16-5: Development and Design Standards

Sec. 16-5-102. Setback Standards

C. Adjacent Street Setback Requirements

	C: ADJACENT STREET SET	MINIMUM SETBACK	DISTANCE ¹ /	
PROPOSED USE		ADJACENT STREET (I	BY CLASSIFICATION)	
		MAJOR ARTERIAL	MINOR ARTERIAL	ALL OTHER STREETS
Single-Family [§]	Structure > 24 in high	50 ft ^{3,4} /75°	40 ft ^{3,4} / 70°	20 ft ^{3,4} /60°
, , , , , , , , , , , , , , , , , , ,	Structure ≤ 24 in high	50 ft ^{3,4} /n/a	30 ft ^{3,4} /n/a	10 ft ^{3,4} /n/a
All Other <i>Uses</i>		50 ft ^{3,4} /75°	40 ft ^{3,4} /70°	20 ft ^{3,4} /60°

NOTES: in = inches ft = feet ° = degrees

- 1. Measured from the *adjacent street right-of-way* or *easement* line to the closest portion of a *structure*. A 5' setback is required from an access easement for Family Compounds and Family Subdivisions. A street setback from an easement line is not required for non-single-family properties.
- 2. Measured within the upper inward quadrant of the intersection of a horizontal plane at a *height* of 20 feet above the *base flood elevation* or *pre-development grade*, whichever is higher, and a vertical plane extending upward at the minimum setback distance (see Figure 16-5-102.C, Street Setback Angle).
- 3. The adjacent street setback shall be a minimum of five (5) feet on any parcel abutting a Town right of way acquired under the Town's Dirt Road Paving Program. See Section 16-5-105.D for additional details.
- 4. For *corner lots*, reduced to 10 feet from the *right-of-way* of the *street* with the lowest average daily vehicle traffic count (ADT). If both *streets* have equal ADT, the *lot* owner may choose which *street* shall be subject to the reduced setback distance.
- 5. May be reduced by up to 30 percent in the S District, 20 percent in the RD and IL Districts, and 15 percent in all other districts, on demonstration to the *Official* that:
- a. The reduction is consistent with the character of **development** on surrounding **land**;

- b. **Development** resulting from the reduction is consistent with the purpose and intent of the adjacent setback standards;
- c. The reduction either (1) is required to compensate for some unusual aspect of the site or the proposed *development*, or (2) results in improved site conditions for a *development* with *nonconforming site features* (e.g., allows the extension of a wall or fence that screens an existing *outdoor storage* area);
- d. The reduction will not pose a danger to the public health or safety;
- e. Any adverse impacts directly attributable to the reduction are mitigated (e.g., the closer proximity of *buildings* to a *street* are mitigated by a wider or more densely screened adjacent street buffer along that *street*);
- f. The reduction, when combined with all previous reductions allowed under this provision, does not result in a cumulative reduction greater than a 30 percent in the S District, 20 percent in the RD and IL Districts, or 15 percent in all other districts; and
- g. In the S, RD, and IL districts, there are no reasonable options to the reduction that allow *development* of the site to be designed and located in a way that complies with LMO standards.
- <u>6.For *Family Compounds*</u> and *Family Subdivisions*, the minimum setback from a minor arterial shall be 25' and the minimum setback from all other streets shall be 10'.
- 7. Any further reductions to the adjacent street setbacks for Family Compounds and Family Subdivisions will require a *variance* from the BZA.

D. Adjacent Use Setback Requirements

	TABLE 16-5-	TABLE 16-5-102.D: ADJACENT USE SETBACK REQUIREMENTS ¹							
		MINIMUM SETBACK DISTANCE¹/MAXIMUM SETBACK ANGLE² USE OF ADJACENT DEVELOPMENT PROPERTY³							
PROPOSED USE³	SINGLE- FAMILY DWELLING	ALL OTHER RESIDENTIAL USES; COMMERCIAL RECREATION	PUBLIC, CIVIC, INSTITUTIONAL, AND EDUCATION; RESORT ACCOMMODATION; OFFICES; COMMERCIAL SERVICES; VEHICLE SALES AND SERVICES; BOAT RAMPS, DOCKING FACILITIES, AND MARINAS	INDUSTRIAL USES					
		ZONING OF ADJACENT VACANT PROPERTY							
	CON, PR, RSF-3, RSF-5, RSF-6, RM-4	RM-8, RM-12	CR, CC, WMU, S, RD, SPC, LC, MF, MV, MS, NC, MED	IL					
Single-Family ⁷	20 ft ^{4,5,6} /75°	20 ft ^{4,5,6} /75°	30 ft ^{4,5,6} /60°	40 ft ^{4,5,6} /45°					
Any Other Residential <i>Uses</i>Commercial Recreation	20 ft ⁶ /75°	20 ft ⁶ /75°	25 ft ⁶ /75°	30 ft ⁶ /60°					
 Public, Civic, Institutional, and Education Resort Accommodation Offices Commercial Services Vehicle Sales 	30 ft ⁶ /60°	25 ft ⁶ /75°	20 ft ⁶ /75°	20 ft ⁶ /75°					

and ServicesBoat Ramps,DockingFacilities, orMarinas				
Industrial <i>Uses</i>	40 ft ^{4,5,6} /45°	30 ft ⁶ /60°	20 ft ⁶ /75°	20 ft ⁶ /75°

- 1. Measured from the common property line to the closest portion of a *structure*.
- 2. Measured within the upper inward quadrant of the intersection of a horizontal plane at a *height* of 20 feet above the *base flood elevation* or *pre-development grade*, whichever is higher, and a vertical plane extending upward at the minimum setback distance (see Figure 16-5-102.D, Use Setback Angle).
- 3. See Sec. 16-10-103 for a description or definition of the listed *use* classification and types.
- 4. Single family subdivision exterior boundary only.
- 5. For all Minor Subdivisions and Small Residential Developments, the entire single family exterior boundary setback may be reduced by 50% in area. The setback area shall not be reduced to less than 5 feet wide at any point; it may be reduced to 5 feet where adjoining another *single-family dwelling lot* in the same *subdivision*; may be reduced to less than 5 feet if it, when combined with the platted setback distance for the adjoining *lot*, is at least 10 feet.
- 6. May be reduced by up to 10 percent in any district on demonstration to the *Official* that:
- a. The reduction is consistent with the character of *development* on surrounding *land*;
- b. Development resulting from the reduction is consistent with the purpose and intent of the adjacent setback standards;
- c. The reduction either (1) is required to compensate for some unusual aspect of the site or the proposed *development*, or (2) results in improved site conditions for a *development* with *nonconforming site features* (e.g., allows the extension of a wall or fence that screens an existing *outdoor storage* area);
- d. The reduction will not pose a danger to the public health or safety;
- e. Any adverse impacts directly attributable to the reduction are mitigated (e.g., the closer proximity of **buildings** to a property line are mitigated by a wider or more densely screened adjacent use buffer along that property line); and
- f. The reduction, when combined with all previous reductions allowed under this provision, does not result in a cumulative reduction greater than a 10 percent.
- 7. For *Family Compounds* and *Family Subdivisions*, the minimum setback from an adjacent property shall be reduced by 10' from what is required in Table 16-5-102.D

except that an adjacent use setback of 5' shall be required between single-family
<u>uses.</u>
8. Any further reductions to the adjacent use setbacks for Family Compounds and
Family Subdivisions will require a variance from the BZA.

Sec. 16-5-103 Buffer Standards

D. Adjacent Street Buffer Requirements

TABLE 16-5-103.D: ADJACENT STREET BUFFER REQUIREMENTS								
ADJACENT STREET (BY CLASSIFICATION) PROPOSED USE								
	MAJOR ARTERIAL	MINOR ² ARTERIAL	ALL OTHER STREETS ²					
All uses	E	В	А					

NOTES:

- 1. Descriptions and width and screening requirements for the various buffer types are set out in Sec. 16-5-103.F, Buffer Types.
- 2. There shall be no adjacent street buffer required on any parcel abutting a Town right of way acquired under the Town's Dirt Road Paving Program. See Section 16-5-105.D for additional details.
- 3. For Family Compounds and Family Subdivisions, only the Option 1 screening requirements apply.

E. Adjacent Use Buffer Requirements

	REQUIRED BUFFER TYPE ² USE OF ADJACENT DEVELOPED PROPERTY ³							
PROPOSED USE ²	SINGLE- FAMILY DWELLING	ALL OTHER RESIDENTIAL USES; COMMERCIAL RECREATION	PUBLIC, CIVIC, INSTITUTIONAL, AND EDUCATION; RESORT ACCOMMODATIONS; OFFICES; COMMERCIAL SERVICES; VEHICLE SALES AND SERVICES; BOAT RAMPS, DOCKING FACILITIES, AND MARINAS; AGRICULTURAL	INDUSTRIAL USES				
	ZONING OF ADJACENT VACANT PROPERTY							
	CON, PR, RSF-3, RSF- 5, RSF-6, RM-4	RM-8, RM-12	CR, CC, WMU, S, SPC, RD, MS, MV, MF, LC, NC, MED, PD-1	IL				
Single-Family ⁵	A 4	A ⁴	C ⁴	D ⁴				
 All Other Residential <i>Uses</i> Commercial Recreation 	A	n/a	В	D				
 Public, Civic, Institutional, and Education Resort Accommodations Offices Commercial Services Vehicle Sales and 	С	В	n/a	А				

Services • Boat Ramps, Docking Facilities, or Marinas				
Industrial <i>Uses</i>	D 4	D	A	n/a

NOTES: n/a = not applicable

- 1. Descriptions and width and screening requirements for the various buffer types are set out in Sec. 16-5-103.F, Buffer Types.
- 2. When a shared *access easement* is located along a common property line, any required buffer shall be provided to the interior of the *access easement*. An adjacent use buffer from an easement line is not required for non-single-family properties.
- 3. See Sec. 16-10-103 for a description or definition of the listed *use* classification and types.
- 4. Single family subdivision exterior boundary only.
- 5. For *Family Compounds* and *Family Subdivisions*, the <u>adjacent use</u> buffers shall include the minimum planting requirements per Table 16-5-103.F.
- <u>6. Any further reductions to the adjacent use buffers for Family Compounds and Family Subdivisions</u> will require a *variance* from the BZA.

Section 16-5-107. Parking and Loading Standards

- **D.** Parking Space Requirements
- 1. Minimum Number of Parking Spaces

TABLE 16-5-107.D.1: MINIMUM NUMBER OF PARKING SPACES		
USE CATEGORY/USE TYPE	MINIMUM NUMBER OF PARKING SPACES 1,2,3,4	
	CR DISTRICT	ALL OTHER DISTRICTS
RESIDENTIAL USES		
Family Compound	<u>n/a</u>	<u>2 per du</u>
Family Subdivision	<u>n/a</u>	<u>2 per du</u>

Chapter 16-10: Definitions, Interpretations, and Measurement

Sec. 16-10-105. General Definitions:

Family Compound

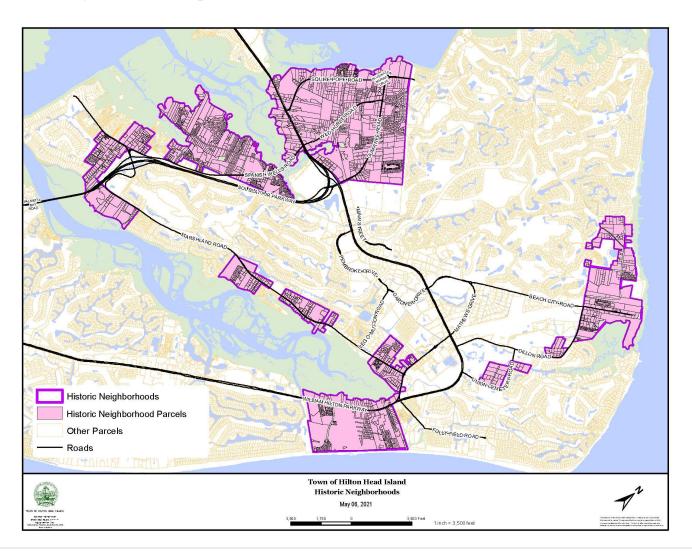
Single parcel of *land* with multiple *dwelling units* owned by one family defined for these purposes as spouse, parent(s), biological or legally adopted child(ren), group of persons related by blood, and descended from common ancestor (as in extended family).

Family Subdivision

Ownership of subdivided *lot*s within a *single-family*, defined for these purposes as spouse, parent(s), biological or legally adopted child(ren), group of persons related by blood, and descended from common ancestor (as in extended family), without requiring the installation of supporting infrastructure.

Appendix B: Maps and Tables

B-5. Historic Neighborhoods Map



D-26. Family Compound

A. Application Form

An application form as published by the Official.

B. Certificate of Owner's Consent

If the *applicant* is someone other than the owner, notarized certification, written and signed by the *development site* owner of record that such owner formally consents to the proposed *development*.

C. Eligibility

Written, signed, and notarized statement that the household(s) within the Family Compound is a family member as stated in Sec. 16-2-103.X.2.a.iii.

D. Property Deed

Copy of property deed to the *lot of record* or portions thereof which constitute the proposed *development site*.

E. Boundary Survey Plat

One copy of the boundary survey plat of the *lot* of record or portions thereof which constitute the proposed *development site* at a minimum scale of 1"=50 or other appropriate scale acceptable to the *Official*. Upon such plat shall appear:

- Location of primary control points used in the survey, with ties to such control points to which all dimensions, angles, bearing, distances, block numbers and similar data shall be referred.
- 2. Computed acreage of the surveyed *tract*.
- 3. Seal and signature of a South Carolina registered *land* surveyor.
- 4. Date of survey and date of any revisions.
- 5. Notation of specific reference plats, if applicable.
- 6. Graphic scale and reference meridian.
- 7. Beaufort County Tax Map and Parcel Number.

F. Written Narrative

A written narrative outlining:

- 1. The nature and details of the proposed Family Compound.
- 2. The specifically contemplated form of ownership of *development* and detailed provisions for *maintenance* responsibility for all *improvements*, including, but not limited to: *streets*, parking areas, storm drainage facilities, water and sewer systems, and the like, up to the point of *development*.

G. Site Development Plan

One black line print of a final *site plan* or set of plans, at a minimum scale of 1"=30' or other appropriate scale acceptable to the *Official*, showing the following:

- 1. Name of Family Compound.
- 2. Graphic scale and reference meridian.
- 3. Beaufort County Tax Map and Parcel Number.
- <u>4.</u> Date of drawing and date of any revisions.
- 5. Topographic survey at 1-foot contour intervals, or other topographic information acceptable to the *Town* Engineer, unless waived by the *Town* Engineer.
- 6. Proposed site development, including current and future land uses, any building or other structure locations, street, driveway, and parking area layouts, and interconnections with off-site facilities, if applicable.
- 7. Location of proposed drainage system, including off-site area of interconnection.
- 8. <u>Location of proposed water and sewer system, including *off-site* areas of interconnection.</u>
- 9. Location of other proposed waste disposal systems, including solid waste collection areas.
- 10. Location and dimensions for parking.
- 11. Location of other utilities such as electrical, telephone, gas lines service and cable TV to the *development*.
- 12. Minimum *building* setback or buffer lines as required by Tables 16-5-102.C, 16-5-102.D, 16-5-103.D and 16-5-103.E.
- 13. Tables indicating calculations for *impervious cover* and required parking.
- 14. Delineation of any *zoning district* boundary which traverses or is *contiguous* to the *development site*, including overlay zones.
- 15. Where applicable, surveyed delineation of any *wetland* area and required buffers or other delineation of a natural feature on the *site* which is protected or defined under provisions of this Title.

- 16. Notation as to FEMA/FIRM *flood* zones covering the *site*, and proposed first floor elevation of all *buildings*.
- 17. Where applicable, surveyed delineation of any known archaeological or historical resource feature, as defined by this Title, located on or *contiguous* with the proposed *development tract*.
- 18. Fire hydrant and fire protection water supply in conformance with Sec. 16-5-111, Fire Protection Water Supply.

H. Approvals, Certifications, and Recommendations

Copy of approvals, certifications and recommendations required by all appropriate *Town*, *County*, *State* and federal regulations for the proposed *development*, and documentation of compliance with such, as applicable. Failure of the *Official* to request an approval or certification required does not relieve the *applicant* of responsibility for compliance. This includes but is not limited to:

- 1. South Carolina Department of Health and Environmental Control approval of water and sewer system design, where applicable.
- 2. South Carolina Department of Health and Environmental Control air, water quality, or solid waste permit.
- 3. Public Service District approvals related to the provision of water and sewer service.
- 4. Electric, gas, telephone, or cable television provided approval of the appropriate utility service and layout as shown on the *site development* plan.
- 5. U.S. Army Corps of Engineers permits related to dredging, *filling*, *wetlands*, or other elements of the *development*.
- <u>6.</u> Encroachment permit from appropriate agency, if necessary for proposed or required work.
- 7. For properties located within the Airport Overlay District (A-O), a Federal Aviation Administration (FAA) Advisory Form 7460-1 must be submitted to the FAA. The applicant must receive a determination from the FAA prior to the issuance of any approvals from the *Town*.

I. Other Requirements

- 1. <u>Access</u> and infrastructure must be installed to serve each <u>structure</u> in the order each <u>structure</u> is constructed.
 - a. <u>Access to dwelling units</u> within a Family Compound via a minimum 20 foot wide access easement constructed of an all-weather driving surface.
- 2. <u>Any other items specifically required of a *development plan application* by any other provisions of this Title.</u>

D-27. Family Subdivision

A. Application Form

An application form as published by the Official.

B. Subdivision Plat

One black line print of a *subdivision* plat at a scale of 1"= 50' or other scale acceptable to the *Official*, showing:

- 1. Date (including any revision dates), name and location of the *subdivision*, name of owner, north arrow, graphic scale and reference meridian.
- 2. Beaufort County Tax Map and Parcel Number.
- 3. Location and description of all primary control points and monuments used in the survey, with ties to such control points to which all dimensions, angles, bearings, distances, block numbers, and similar data shall be referred.
- 4. Existing and proposed *tract* boundary lines, *right-of-way* lines, proposed *street* names, *easements* and other *rights-of-way*, all *lot* lines and other *site* lines with accurate dimensions, bearing or deflecting angles or radii, arcs, and central angles of all curves.
- 5. The proposed *use* of *lots* shall be noted and the purpose of any *easement* or *land* reserved or dedicated to public or utility *use* shall be designated.
- 6. Each block shall be numbered, and the *lots* within each block shall be numbered consecutively.
- 7. Notation of specific reference plats, if applicable.
- 8. Computed acreage of each *lot* created by the *subdivision*.
- 9. Minimum *building* setback or buffer lines as required by Tables 16-5-102.C, 16-5-102.D, 16-5-103.D and 16-5-103.E.
- 10. The location of all lines and equipment for water, sewer, electric, telephone, and cable TV as approved by the appropriate utility, if applicable.
- 11. Certification by a South Carolina professional *land* surveyor as to the accuracy of the details of the plat, with seal and signature affixed.
- 12. Notation of the one-hundred-year storm *flood* elevation MSL and Flood Disclosure Statement (if in FEMA Zone A or V).
- 13. Surveyed delineation as appropriate of any *wetland* area within or *contiguous* to the *subdivision*.
- 14. Delineation of any airport hazard zone, as defined in Sec. 16-3-106.E, Airport Overlay (A-O) District.
- 15. All existing *structures* or other *improvements*.

- 16. Location of wetland buffer area, where applicable.
- 17. For *subdivision*s where a portion is *adjacent* to a *wetland*, a statement that reads, "The only activities permitted in the *wetland buffer* shall be those listed in Wetland Buffers as per the LMO."
- 18. Fire hydrant and fire protection water supply in conformance with Sec. 16-5-111, Fire Protection Water Supply.

C. Certificate of Owner's Consent

If the *applicant* is someone other than the owner, notarized certification, written and signed by the *development site* owner of record that such owner formally consents to the proposed *subdivision*.

D. Eligibility

Written, signed, and notarized statement that the purchaser within the Family Subdivision is a family member as stated in Sec. 16-2-103.Y.2.a.ii.

E. Certification of Title Source

Certification signed by the surveyor setting forth the source of title of the owners of the *land* subdivided or a copy of the deed by which the property was conveyed to the owner.

F. Certificate of Title and Reference Plat

A current certificate of title referencing the proposed *subdivision* plat and if recorded, a copy of the last plat in the chain of title.

G. Street and Development Names

Appropriate approvals for all *street* and *development* names as listed in Sec. 16-2-103.O, Street/Vehicular Access Easement Name Review.

H. Subdivision in Phases

Whenever part of *tract* is proposed for platting and it is intended to subdivide additional parts in the future or *abutting land* is in the same ownership, a sketch plan for the entire *tract* shall be submitted with the plat.

J. Stormwater Management

Stormwater Management Plans and calculations as specified in Sec. 16-5-109, Stormwater Management, and Erosion and Sedimentation Control Standards are required.

K. Other Items

2. Access and infrastructure must be installed to serve each structure in the order each

Family Compound and Family Subdivision LMO Amendments *structure* is constructed.

- a. <u>Access</u> to all <u>lots</u> within a Family Subdivision shall be provided to the point of <u>development</u> as follows:
 - i. For 5 or fewer *lots*, direct vehicular *access* to each *lot* shall be a minimum 20 foot wide *access easement* constructed of an *all-weather driving surface* or paved *street* with a minimum 30 foot right-of-way.
 - ii. For 6 or more *lots*, direct vehicular *access* to each *lot* shall be provided via a paved *street* with a minimum 30 foot right-of-way for two-way streets and a minimum 24 foot right-of-way for one-way streets.
- 3. Prior to the sale of the property within the Family Subdivision to non-family members, a *subdivision application* shall be submitted in accordance with 16-2-103.F.
- 4. Any applicable items as identified in D-26, Family Compound.