

## Town of Hilton Head Island

Business License Standardization

## Introduction

Business License Standardization

## Town of Hilton Head Island <br> Municipal Code Title 10: Business and Professional Licensing

- Business License Required

Every person engaged or intending to engage in any calling, business, occupation or profession, in whole or in part, within the limits of the town, is required to pay an annual license fee and obtain a business license.

- Gross Income Definition

The total gross receipts of a business, received or accrued, for one (1) calendar year collected or to be collected by a business excepting therefrom gross income taxed in another county or municipality.

- Major Revenue Source for the Town

Business license revenue makes up over 20\% of the Town's annual budget or \$10 million dollars of income in the general fund.

## Business License Standardization Is the Law

- SC General Assembly passed Act 176, the SC Business License Tax Standardization Act in September 2020.
- The law requires every local government with a business license tax to administer the tax in the same way across the state starting January 1, 2022.
- The law prevents municipalities from receiving a revenue windfall in the first year of implementation as a result of the required changes.
- Standardizing business license tax administration state wide will make doing business in municipalities easier for businesses, especially those who must obtain licenses in multiple jurisdictions.
- Standardization will also ensure the tax's stability as a municipal revenue source against possible future efforts to eliminate it.


## What Does the Law Require?

- Business license due date of April 30 ${ }^{\text {th }}$
$\checkmark \quad$ The Town moved the due date for business license taxes to April 30th in 2019.
- Calculate the tax based on a business' gross income for the previous calendar year (or its previous fiscal year)
$\checkmark$ The Town has always used this method for calculating taxes.
- Use the law's definition of gross income
$\checkmark$ The Town uses the definition of gross income as stated in the law.
- Accept a standardization application approved by the SC Revenue and Fiscal Affairs Office
$\checkmark$ The Town has accepted the standardized application for many years.
- Use the 2017 edition of the North American Industry Classification System (NAICS) for business classifications and assign each business a six-digit NAICS code
$\checkmark$ The Town completed the project in 2018.
- Establish a minimum base rate on first $\$ 2000$ of gross income
$\checkmark$ The Town updated the base rate in 2018.


## Action Items for Town Compliance

- Allow businesses to make renewal payments through an online payment system hosted by SC Revenue and Fiscal Affairs Office

The Town will work with the Municipal Association of South Carolina to implement the payment portal as required by law. Our current online payment portal will remain active to collect other local taxes including accommodation taxes, beach preservation fees and hospitality taxes.

- Use the law's standardized appeals process

The Town will adopt the model ordinance with the standardized appeals process.

- Use the law's standardized business license class schedule

The Town will adopt the model ordinance with the standardized business license class schedule.

- Rebalance the Town's business license tax rates to ensure revenue neutrality during the 2022 business license cycle


## What is Business License Rebalancing?

- The law requires the Town to update their current business license rate class schedule to MASC's latest rate class schedule to include a rebalancing of rates.
- The purpose of "rebalancing" the Town's business license rate class schedule is to ensure that a municipality does not collect more business license revenue in 2022 than it did in the 2020 business license year.
- If a municipality projects it will lose revenue as a result of rebalancing, it may adjust its rates to be revenue neutral.
- After 2022, a municipality may set business license tax rates to meet its fiscal needs.
- The Town completed a data analysis and rate study comparing the 2020 business license revenue to MASC's 2021 Business License Class Schedule as required by law. Please note the 2020 business license year is based on the business's 2019 gross revenue.
- The study revealed a shortfall of business license revenue of $\$ 339,892$.
- Staff recommends a rate increase across all business license class rates of $7.2 \%$ to achieve a revenue-neutral result.
- The law requires the Town to adopt MASC's latest rate class schedule eyery oddnumbered year. The next rebalancing will occur in 2023.


## Town of Hilton Head Island <br> Data Analysis and Rate Study

|  |  | From |  | To |  | Initial | Rate Adjustment |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Business Types | Group/NAICS Name | RC | Amount | RC | Amount | Variance | 7.22900\% |
| 1150 | Support Activities for Agriculture | 1 | 78.20 | 2 | 95.40 | 17.20 | 6.90 |
| 2100 | Mining, Quarrying, Oil and Gas Extraction | 3 | 145.00 | 4 | 165.40 | 20.40 | 11.96 |
| 3100 | Manufacturing: Food, Textile, Apparel, Leather and Related Pr | 1 | 2,468.40 | 2 | 3,111.43 | 643.03 | 224.93 |
| 3200 | Manufacturing: Petroleum, Non-Metal and Printing/Paper | 1 | 12,375.60 | 2 | 15,791.83 | 3,416.23 | 1,141.59 |
| 3310 | Primary Metal Industries | 1 | 100.60 | 2 | 123.99 | 23.39 | 8.96 |
| 3320 | Fabricated Metal Product Manufacturing | 1 | 951.00 | 2 | 1,171.80 | 220.80 | 84.71 |
| 3370 | Furniture and Related Product Manufacturing | 1 | 9,083.60 | 2 | 11,548.26 | 2,464.66 | 834.82 |
| 4800 | Transportation Industry | 1 | 18,185.80 | 2 | 22,814.88 | 4,629.08 | 1,649.29 |
| 4853/4859/4871 | Vehicle for Hire | 8E/8F | 5,261.70 | 2 | 3,001.57 | $(2,260.13)$ | 216.98 |
| 4920 | Messengers and Couriers | 1 | 1,805.30 | 2 | 2,227.74 | 422.44 | 161.04 |
| 5100 | Information | 2 | 21,024.90 | 4 | 27,934.96 | 6,910.06 | 2,019.42 |
| 5200 | Finance | 4 | 20,957.60 | 7 | 24,503.22 | 3,545.62 | 1,771.34 |
| 5320 | Rental and Leasing Other Than Real Estate | 2 | 34,851.60 | 7 | 54,271.93 | 19,420.33 | 3,923.32 |
| 5500 | Management of Companies Enterprises | 4 | 4,157.40 | 7 | 4,872.00 | 714.60 | 352.20 |
| 5610 | Administrative and Support Services | 2 | 256,000.10 | 4 | 343,721.26 | 87,721.16 | 24,847.61 |
| 5620 | Waste Management and Remediation Services | 1 | 6,232.30 | 4 | 10,318.46 | 4,086.16 | 745.92 |
| 6100 | Educational Services | 2 | 9,795.60 | 4 | 12,915.22 | 3,119.62 | 933.64 |
| 6200 | Healthcare and Social Assistance | 8.2 | 534,530.90 | 4 | 400,918.43 | $(133,612.47)$ | 28,982.39 |
| 446199 | All Other Health and Personal Care Services | 8.2 | 2,148.60 | 1 | 950.71 | $(1,197.89)$ | 68.73 |
| 7100 | Arts and Entertainment | 2 | 10,614.30 | 3 | 11,788.43 | 1,174.13 | 852.19 |
| 7211 | Accommodations | 8.15 | 124,105.50 | 3 | 137,926.50 | 13,821.00 | 9,970.71 |
| 8110 | Other Repair and Maintenance | 1 | 36,043.90 | 5 | 65,239.58 | 29,195.68 | 4,716.17 |
| 8120 | Other Services | 3 | 64,942.00 | 5 | 83,317.93 | 18,375.93 | 6,023.05 |
| 8130 | Civic, Professional and Similar Services | 3 | 1,665.00 | 5 | 2,157.67 | 492.67 | 155.98 |
| 444110 | Other Builder Dealers | 8.1 | 25,840.30 | 1 | 18,190.14 | $(7,650.16)$ | 1,314.97 |
| 444190 | Other Building Materials | 8.1 | 41,667.50 | 1 | 29,263.81 | $(12,403.69)$ | 2,115.48 |
| 446110 | Pharmacies and Drug Stores | 8.16 | 59,717.90 | 1 | 32,181.39 | $(27,536.51)$ | 2,326.39 |
| 4542 | Vending Operator | 8L/8M | 2,070.00 | 1 | 842.40 | $(1,227.60)$ | 60.90 |
| 562111 | Solid Waste Collection Services | 8.41 | 54,699.00 | 4 | 29,007.72 | $(25,691.28)$ | 2,096.97 |
| 713910 | Golf Course/ Country Clubs | 8 | 41,091.30 | 3 | 45,681.23 | 4,589.93 | 3,302.30 |
| 722330 | Mobile Food Services | 8.6 | 1,101.60 | 1 | 692.50 | (409.10) | 50.06 |
| 722511 | Full Service Restaurant | 8.9 | 558,148.50 | 1 | 229,526.12 | $(328,622.38)$ | 16,592.44 |
| 813990 | Property Owners Association | 7 | 25,172.10 | 5 | 20,878.59 | $(4,293.51)$ | 1,509.31 |
|  |  |  | 1,987,033.10 |  | 1,647,152.50 | $(339,880.60)$ | 119,072.65 |
|  | All other businesses (without a class change) | various | 3,054,148.61 |  | 3,054,137.15 | (11.46) | 220,783.57 |
|  |  |  | 5,041,181.71 |  | 4,701,289.65 | $(339,892.06)$ | 339,856.23 |

## MASC Business License Model Ordinance

## Adoption of the Business License Model Ordinance

- The Municipal Association of South Carolina created a business license model ordinance to assist with the process of complying with the new law.
- The model ordinance addresses the specific requirements found in the new law and standardizes the business license process.
- The model ordinance was created by MASC to be used as a base model and can be customized to meet the individual municipality's needs.
- Because of the new law's complexities, the Association strongly encourages municipalities to repeal their existing ordinance and replace them with the model ordinance, rather than altering and correcting their current ordinance.
- Adoption of business license ordinances that comply with Act 176 must take place by January 1, 2022.
- Staff recommends repealing and replacing the Town's current business license ordinance.


## Considerations for Town Council

- The model ordinance does not allow the business license exemption for a person owning and renting one (1) residential property.
Staff recommends following the model ordinance and requiring a business license for all property owners that are renting.
- The model ordinance does not allow penalties to be waived on delinquent business license tax.
Staff recommends the Town Manager or designee the authority to adjust late fees if justified.
- The model ordinance includes a declining rate schedule to businesses reporting gross revenue in excess of $\$ 1,000,000$.
Staff recommends not adopting the declining rate schedule. An additional 11.3\% rate increase across all rates will be required to balance the revenue shortfall of $\$ 614,580$.
- MASC and the model ordinance do not mandate business license rates for the Town. The Town must establish its own rates.
Staff recommends adopting 7.2\% rate increase across all business license class rates to achieve revenue neutrality.


## Current Business License Rate Schedule

| Rate Class/Charge Code | Base Rate |  | Per Thousand Rate |  |
| :---: | :---: | :---: | :---: | :---: |
| 01A | \$ | 43.20 | \$ | 0.70 |
| 01B | \$ | 86.30 | \$ | 1.40 |
| 02A | \$ | 50.40 | \$ | 0.90 |
| 02B | \$ | 100.80 | \$ | 1.80 |
| 03A | \$ | 57.50 | \$ | 1.00 |
| 03B | \$ | 115.00 | \$ | 2.00 |
| 04A | \$ | 64.70 | \$ | 1.20 |
| 04B | \$ | 129.40 | \$ | 2.40 |
| 05A | \$ | 71.90 | \$ | 1.30 |
| 05B | \$ | 143.80 | \$ | 2.60 |
| 06A | \$ | 79.10 | \$ | 1.40 |
| 06B | \$ | 158.20 | \$ | 2.80 |
| 07A | \$ | 86.30 | \$ | 1.60 |
| 07B | \$ | 172.60 | \$ | 3.20 |
| 08A | \$ | 50.40 | \$ | 0.90 |
| 08B | \$ | 100.80 | \$ | 1.80 |


|  |  |  |
| :--- | ---: | ---: |
| 08.1A Construction, Bldg | $\$ 57.50$ | $\$ 1.00$ |
| 08.1B Construction, Bldg | $\$ 115.00$ | $\$ 2.00$ |
|  |  |  |
| 08.2 A Healthcare | $\$ 86.30$ | $\$ 1.60$ |
| 08.2B Healthcare | $\$ 172.60$ | $\$ 3.20$ |
|  |  |  |
| 08.3A Wireless | $\$ 64.70$ | $\$ 1.20$ |
| 08.3B Wireless | $\$ 129.40$ | $\$ 2.30$ |
|  |  | $\$ 115.00$ |
| 08.41A Recycle | $\$ 230.00$ | $\$ 2.00$ |
| 08.41B Recycle |  | $\$ 4.00$ |
|  | $\$ 107.90$ | $\$ 1.70$ |
| 08.42 Pawn shop | $\$ 50.40$ |  |
|  |  | $\$ 0.90$ |
| 08.5 Auto/ Dealerships | $\$ 50.40$ |  |
|  | $\$ 100.80$ |  |
| 08.6A Other Direct Selling |  | $\$ 1.80$ |
| 08.6B Other Direct Selling | $\$ 86.30$ |  |
|  | $\$ 172.50$ | $\$ 1.60$ |
| 08.7A Insurance |  | $\$ 3.20$ |
| 08.7B Insurance | $\$ 187.50$ |  |
|  | $\$ 12.50$ | NA |
| 08.8 Amusement Distribut |  |  |
| 08.10 Amusement Operato |  |  |
| 08.11 Per Amusement Mac | $\$ 12.50$ |  |
| 08.12 Per Billiard/Pool Tab |  |  |
| 08.13 Per Amusement Mad | $\$ 180.00$ |  |
|  |  |  |



## Proposed Business License Rate Schedule



## Business License Class Schedule by NAICS Code for 2022

| NAICS SECTOR/SUBSECTOR | INDUSTRY SECTOR | CLASS |
| :--- | :--- | :--- |
| 1100 | Agriculture, Forestry, Fishing and Hunting | 2 |
| 1150 | Support Activities for Agriculture, Animals and Forestry | 2 |
| 2100 | Mining, Quarrying, and Oil and Gas Extraction | 4 |
| 2300 | Construction | 8.10 |
| $3100-3300$ | Manufacturing | 2 |
| 4200 | Wholesale Trade | 1 |
| $4400-4500$ | Retail Trade | 1 |
| 4411 | Automobile Dealers | 9.30 |
| 4412 | Other Motor Vehicle Dealers | 9.30 |
| 454390 | Other Direct Selling Establishments (Peddlers) | 9.40 |
| $4800-4900$ | Transportation and Warehousing | 2 |
| 482 | Rail Transportation | 8.2 |
| 5100 | Information | 4 |
| $517311 / 517312$ | MASC Telephone Companies | 8.30 |
| 5200 | Finance and Insurance | 7 |
| $5241 / 5242$ | MASC Insurance Companies | 8.40 |
| 5300 | Real Estate and Rental Leasing | 7 |
| 5400 | Professional, Scientific and Technical Services | 5 |
| 5500 | Management Companies | 7 |
| 5600 | Administrative and Support Services | 4 |
| 6100 | Educational Services | 4 |
| 6200 | Health Care and Social Assistance | 4 |
| 7100 | Arts, Entertainment and Recreation | 4 |
| 713120 | Amusement Machines, Coin Operated | 3 |
| 713290 | Amusement Machines, Non-Payout | 8.51 |
| 713990 | Billiard or Pool Rooms | 8.52 |
| 7210 | Accommodations | 8.60 |
| 7220 | Food Services and Drinking Places | 3 |
| 722410 | Drinking Places | 4 |

# Business License Model Ordinance Adoption Schedule 

- June 15, 2021
- July 13, 2021
- July/August 2021
- August 3, 2021
- August 17, 2021
- September 21, 2021
- September 21, 2021
- October/November 2021
- November 2021
- November 2021-April 2022
- December 2021
- January 1, 2022
- January 15, 2022

Finance Committee Presentation

## Public Information Session

Public Education Campaign including Public Sessions by The Chamber Public Information Session

Town Council Meeting- Workshop and First Reading
Town Council Meeting- Second Reading
Effective date for Business License Model Ordinance
Complete project to convert over 1000 short term rental accounts to business license accounts

Prepare over 8000 accounts for 2022 business license renewals
Begin project to notify over 2500 property owners of business license requirements in 2022
Process and prepare business license renewals
Effective date for SC Business License Tax Standardization Act
Business license renewals are mailed to customer

## SUMMARY

##  Standardization: New Law, New Action

- Step 1: Convert to the standard business license year.
- Step 2: Review all business license tax data for accuracy.
- Step 3: Rebalance rates to prevent windfall or loss.
- Step 4: Adopt MASC's 2021 class schedule.
- Step 5: Repeal and replace the business license ordinance.
- Step 6: Set up an online portal account.
- Step 7: Communicate changes about the law to those that are affected by it.


## Next Steps

- Information was shared with Town Council to review in June 2021:
- Draft of the Town's Business License Model Ordinance.
- Copy of Act 176.
- Copy of presentation.
- A Town Council Workshop and discussion is scheduled for August 17, 2021 with the First Reading of the Business License Model Ordinance to follow at the Town Council Meeting on the same day.


## Questions

## Thank you

- Don't forget to sign up for the Town's latest news on the SC Business License Tax Standardization process.
- Please take the handouts with you to review or share with others.

